National Park Service U.S. Department of the Interior Superintendent's Compendium

Superintendent's Compendium
Of Designations, Closures, Permit
Requirements and Other
Restrictions Imposed Under
Discretionary Authority.

Adams National Historical Park 135 Adams Street Quincy, MA 02169

617-773-1177 Phone 617-471-9683 Fax

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Approved:

Marianne Peak, Superintendent

Date: January 1, 2016

In accordance with regulations and the delegated authority provided in Title 36, Code of Federal Regulations ("36 CFR"), Chapter 1, Parts 1-7, authorized by Title 16 United States Code, Section 3, the following provisions apply to all lands and waters administered by the National Park Service, within the boundaries Adams National Historical Park. Unless otherwise stated, these regulatory provisions apply in addition to the requirements contained in 36 CFR, Chapter 1, Parts 1-7.

Written determinations, which explain the reasoning behind the Superintendent's use of discretionary authority, as required by Title 36 CFR Section 1.5(c), appear in this document identified by italicized print.

36 CFR § 1.5 – VISITING HOURS, PUBLIC USE LIMITS, CLOSURES, AND AREA DESIGNATIONS FOR SPECIFIC USE OR ACTIVITIES

(a)(1) The following visiting hours, public use limits, and closures are established:

Park Locations:

Visitor Center, Presidents Place, 1250 Hancock Street, Quincy, MA Park Headquarters, 181 Adams Street, Quincy, MA Adams Birthplaces, 131-141 Franklin Street, Quincy, MA Old House at Peace field, 135 Adams Street, Quincy, MA

Hours of Operation:

April 19 through November 10:

The Visitor Center, Adams Birthplaces & Old House
Open 7 days a week, including federal holidays, from 9:00 am to 5:00 pm.
Eastern Standard Time

November 11 through April 18

The Visitor Center is open Tuesday Monday through Friday, 10:00 am to 4:00 pm and closed on federal holidays.

Park Headquarters is open from 8:00 am to 4:30 pm, Monday through Friday, year round and closedexcept for federal holidays.

Adams Birthplaces & Old House closed to visitors.

 These visiting hours were determined to be in the best interests of the park and are necessary for the proper management of the park.

The park may close due to hazardous weather conditions, power outages or other circumstances which necessitate a shutdown. Notice will be posted on the park website at www.nps.gov/adam, and published through local media and newspapers. Park Grounds, unless otherwise designated, should be considered a Day Use Area, open from 8:00 a.m. until dusk (1/2 hour after sunset).

Public Use Limits:

Tours of the John Adams and John Quincy Adams Birthplaces and the Old House at Peace field are given on a first come, first served basis. Reservations are preferred for groups of 8 or more.

Oversized pocketbooks, large bags, and backpacks are never permitted in the historic houses and may not be left unattended at any time at Adams NHP. The park does not have storage facilities. It is advised that these items be left in your vehicle or hotel.

Space is limited along the historic tour route. Reservations for larger tour groups help to ensure public safety, the orderly management of the park, and the preservation of historic and cultural resources.

The maximum number of occupants permitted in the Adams Carriage Room is 125. If the room is set up with tables and chairs, the maximum occupancy is 100, 10 tables of 10 or 10 tables of 8. The maximum occupancies for the room listed above were determined by the fire department following an evaluation for safety and are in place for reasons of life safety.

The use of some vehicles which are used to enhance the mobility of physically impaired visitors may be verbally approved for temporary use by a park staff member. This is to provide better safety and accessibility to the visitors of Adams NHP.

Closures:

Seasonal closures may be established and will be identified on the park's website.

The park is closed to the following activities:

Camping. This closure is necessary as there are no camping facilities within the park.

Picnicking. This closure without a permit is necessary to protect natural resources and to prevent interference with park operations. Park will consider a Special Use Permit for school groups.

Ice Skating. This closure is necessary to ensure visitor safety.

Bicycle use. The park does not have bike paths and includes a historic orchard, class A turf and formal garden, not conducive to bicycle/recreational use.

 (a)(2) The following areas are designated for a specific use or activity and/or the following conditions or restrictions are imposed on a specific use or activity:

Passenger Carrying Diesel-Fueled Vehicles:

Engines must be shut down when not underway. All motor vehicles traveling to the park that are parked for more than one (1) minute must have the engine shut down. This prohibition does not apply to law enforcement patrol operations, fire or emergency search and rescue missions or training exercises. The purpose of this restriction is to reduce public exposure to diesel, exhaust particulate matter and other toxic air contaminants by limiting the idling of buses, trucks and other motor vehicles. Additionally, this restriction will also limit the noise impact on visitors enjoying the natural, cultural and historical setting with the park. This is also a courtesy to our neighbors.

This restriction is necessary to prevent unnecessary exhaust fumes to the air and diminishes the enjoyment by visitors of the peace and tranquility of the park.

Hiking & Pedestrian Use:

Hiking and walking are restricted to park paths and walkways. See also 36 CFR § 2.1(b).

o 36 CFR §1.6 - ACTIVITIES THAT REQUIRE A PERMIT

Activities requiring a permit are listed above under <u>Public Use Limits</u> and throughout this document under the specific 36 CFR Section that authorizes or requires the issuance of a permit. Individuals and organizations wishing to apply for a permit should contact the Park's Special Use Coordinator for more information and application. Contact information:

Superintendent Marianne Peak Adams National Historical Park 135 Adams Street, Quincy, MA 02169 Phone: 617-773-1177

Email: Marianne_Peak@nps.gov

36 CFR §2.1 – PRESERVATION OF NATURAL, CULTURAL AND ARCHEOLOGICAL RESOURCES

- (b) Hiking or pedestrian traffic is restricted to the park's paths or walkway as listed in 36 CFR § 1.5 of this document.
 - Under, §2.1(a) collecting natural materials from the park is generally prohibited. However, pursuant to §2.1(c), the following fruits, nuts, berries or unoccupied seashells may be gathered by hand for personal use or consumption, in accordance with the noted size, quantity, collection sites and/or possession and consumption restrictions: Individuals choosing to do so must take responsibility for the fact that trees are sprayed throughout the season for natural resources management. FDA regulations should be acknowledged by those gathering fruit and nuts. Nuts, including beech nuts and horse chestnuts, and edible fungi can be gathered in the amount of one liter/quart per person per day.Gathering of fallen fruit/nuts from the trees throughout the park is permitted. Crop still on the tree may not be picked. The above described gathering and consumption of fruit/nuts will not adversely affect park wildlife, the reproductive potential of a plant species, or otherwise adversely affect park resources.
- This allowance is made based on a determination that the gathering or consumption of small quantities of nuts and fungi will not adversely affect park wildlife, the reproductive potential of a plant species, or otherwise adversely affect park resources.

36CFR §2.11 -- PICNICKING

- Picnicking is prohibited without a permit in the park pursuant to 36 CFR § 1.5.
- o School groups may apply for a Special Use Permit for picnicking.
- Trash must be disposed of properly and packed out when no trash receptacles are available.
- Carry in/carry out.

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- Picnicking is on a first-come, first-served basis.
- o No grills are permitted.
- o Picnic areas are designated at the Beale Estate and require permits.

o 36 CFR §2.12 - AUDIO DISTURBANCES

 (a)(2) Operating a power saw in developed areas is prohibited, except pursuant to the terms and conditions of a permit.

- (a)(3) Operating any type of portable motor or engine, or device powered by a
 portable motor or engine in non-developed areas is prohibited, except pursuant
 to the terms and conditions of a permit.
- (a)(4) Operating a public address system is prohibited, except in connection with a public gathering or special event for which a permit has been issued pursuant to §2.50 or §2.51.

36CFR §2.13 - FIRES

(a)(1) The lighting or maintaining of fires is prohibited.

o 36 CFR §2.15 - PETS

- (a)(1) Possessing pets in public buildings and public transportation vehicles is prohibited unless it is a service dog.
 - Pets, including service dogs, must be restrained on a leash at all times while walking the grounds.
 - (a)(2) Failing to crate, cage, restrain on a leash, or otherwise physically confine a pet at all times is prohibited. Pets may not roam freely in the park.
 - (a)(5) Pet excrement must be disposed of in accordance with the following conditions:
 - Pet owners must remove and properly dispose of all solid pet excrement.
 Failure to do so may force the park to prohibit dog walking within the 13 acres of park boundaries.

36 CFR §2.17 – AIRCRAFT AND AIR DELIVERY

- (a)(3) Delivering or retrieving a person or object by parachute, helicopter, or other airborne means is prohibited, except in emergencies involving public safety or serious property loss or pursuant to the terms and conditions of a permit.
- (c)(1) The removal of a downed aircraft, components, or parts thereof is subject to procedures established by the Superintendent (d)NPS Policy Memorandum 14-05 defines the use of authority under 36 CFR 1.5 that prohibits use of unmanned aircraft within the park. To date, no permits have been issued by the Superintendent. The Associate Director of NPS must approve any new special use permits authorizing the use of unmanned aircraft (drones). The National Park Service may use unmanned aircraft for administrative purposes such as search and rescue, fire operations and scientific study. These uses must also be approved by the Associate Director for Visitor and Resource Protection.

Authority: 36CFR 1.5

Definition: The term "unmanned aircraft" means a device that is used or intended to be used for flight in the air without the possibility of direct human intervention from within or on the device, and the associated operational elements and components that are

required for the pilot or system operator in command to operate or control the device (such as cameras, sensors, communication links). This term includes all types of devices that meet this definition (e.g., model airplanes, quadcopters, drones) that are used for any purpose, including for recreation or commerce.

Launching, landing, or operating an unmanned aircraft from or on lands, and waters administered by the National Park Service within the boundaries of Adams National Historical Park is prohibited except as approved in writing by the Superintendent. Although their use remains relatively infrequent across the National Park System, this new use has the potential to cause noise, impact viewsheds, and disturbing wildlife. Recent incidences at national parks support the need for the required closures to enable a proper evaluation of this new use. These closures are a necessary, interim measure while this new use can be properly evaluated.

NPS regulations do not specifically address launching, landing, or operating unmanned aircraft. The prohibition on operating or using an aircraft in 36 CFR 2.17(a)(1) does not apply to unmanned aircraft because the definition of "aircraft" in 36 CFR 1.4 is limited to devices used or intended to be used for human flight. Further, section 2.17(a)(3) could be construed to apply only to unmanned aircraft when used to deliver or retrieve an object from NPS administered lands. Exhibit A of this Policy Memorandum lists other regulations in 36 CFR that may apply to the use of unmanned aircraft under certain circumstances.

Recreational Activities:

Engaging in recreational activities that interfere with or detract from the use and appreciation of historic resources a part of the interpretive experience is prohibited.

36CFR §2.18(c) - SNOWMOBILES

(c) The use of snowmobiles is prohibited.

36 CFR §2.20 - SKATING, SKATEBOARDS AND SIMILAR DEVICES

Using roller skates, skateboards, roller skis, coasting vehicles, or similar devices is prohibited. The historic homes cannot accommodate Segways or motorized chairs and assistance vehicles. The park provides non-motorized wheelchairs for loan at the Birthplaces and Old House at *Peace field*.

36 CFR §2.2 WILDLIFE PROTECTION

- (a) The following are prohibited to wildlife observed at Adams NHP that include, coyote, deer, hawks, turkeys:
- (1) the taking of wildlife
- (2) The feeding, touching, teasing, frightening or intentional disturbing of wildlife nesting, breeding or other activities.

(3) Possessing unlawfully taken wildlife or portions thereof.

36 CFR §2.21 – SMOKING add electronic

(a) The following portions of the park, buildings, structures and/or facilities are closed to smoking as noted:

Smoking is prohibited throughout the Park.

This restriction is intended to reduce any possible conflict between users and the harmful effects of second-hand smoke and to protect park structures from fire danger or smoke. This prohibition is consistent with Federal law.

(b) This Policy Memorandum establishes National Park Service (NPS) guidance on the use of electronic garettes and other electronic nicotine delivery systems (collectively, ENDS) within all facilities and vehicles that are Government owned or leased, and within concessions facilities.

Background: Existing NPS policy with respect to tobacco smoking is found in <u>Director's Order #50D</u>, originally issued in 2003, and last revised in 2009. The purpose of the Order—in conformity with <u>Executive Order 13058</u>—is to "protect employees and park visitors from the health hazards and annoyances associated with" exposure to environmental tobacco smoke (ETS), commonly known as "second-hand" smoke, which is a known human carcinogen.

Since 2009, ENDS have emerged as an alternative means of nicotine delivery, one that does not require the burning of tobacco. Essentially, when a user "draws" on an ENDS, a liquid solution containing nicotine is heated and vaporized, and inhaled by the user. The user then exhales a vapor that mimics the exhalation from a lit tobacco cigarette; among other things, that vapor contains nicotine—a highly addictive drug—at a level roughly one-tenth of that found in second-hand smoke. In addition to nicotine, a recent study published in Nicotine & Tobacco Research found that the vapor emitted by the high-powered ENDS known as tank systems also contains formaldehyde, a known carcinogen. The Division of Pharmaceutical Analysis of the Food and Drug Administration (FDA) recently analyzed the ingredients in a sample of cartridges from two leading brands of ENDS, and found the devices emitted (1) tobacco-specific nitrosamines (a human carcinogen), and (2) diethylene glycol, a chemical used in antifreeze that is toxic to humans.

The Surgeon General's 2014 report The Health Consequences of Smoking—50 Years of Progress (Report) calls for "rigorous surveillance" of ENDS in order to weigh their risks and potential benefits (e.g., their possible efficacy in reducing use of combustible tobacco products). (Page 761.) The Report concludes that, in light of the links between tobacco product use and ill health, "all products containing tobacco and nicotine should be assumed to be both harmful and addictive." (Page 780.) On April 24, 2014, the FDA issued a proposed rule that would formally deem ENDS to be "tobacco products" within the meaning of the Family Smoking Prevention and Tobacco Control Act (PL 111-31; 123 Stat. 1776). The proposed rule would require manufacturers to, among other things, curb sales to minors, place health warning labels on ENDS products, and disclose their ingredients. In a report released August 26, 2014, the World Health Organization called for a ban on the indoor use of ENDS, especially in those spaces where smoking is banned. (See Item #41, page 11.)

In the meantime, the General Services Administration (GSA) has advised the managers of all GSA-occupied space—which includes space rented on behalf of GSA for the benefit of the NPS—that ENDS are subject to the same restrictions imposed on smoking tobacco products. The U.S. Fish and Wildlife Service's policy found at 242 FW 13 goes even further, and prohibits "vaping"—another name for ENDS use—in all "interior spaces of all [Fish and Wildlife] Service facilities," whether Government owned or leased. In addition, vaping is also prohibited "in motor vehicles, heavy equipment, aircraft, and most watercraft we own, rent, lease, or control." Similarly, on August 14, 2014, the U.S. Geological Survey (USGS) also banned the use of ENDS "in all interior space, courtyards, atriums, balconies and bus stops." See, USGS Manual 370.792.3.

Policy: Acting (1) out of an abundance of caution in light of the scientific findings and uncertainty to date, and (2) in the interest of equity, the purpose of this Policy Memorandum is to afford all NPS employees and park visitors the same protections from exposure to nicotine and other harmful substances that may be found in ENDS vapor that are currently in place for exposure to tobacco smoke.

- 1. Effective immediately, use of ENDS will be treated as tobacco smoking. All provisions of Director's Order #50D—including in particular sections 4.1.1 and 4.1.2—will apply to ENDS use. ENDS use will not be permitted within any Government-owned or -leased vehicle, including heavy equipment, watercraft or aircraft.
- 2. In accordance with sections 4.1.1 and 4.1.2 of Director's Order #50D, ENDS will be prohibited in shared Government quarters, but generally permissible in non-shared residential accommodation. See Director's Order #50D for further details.
- 3. With regard to concessions facilities, ENDS use will be treated just the same as smoking for purposes of section 10.2.4.13 of Management Policies (2006), which provides in pertinent part as follows:

Generally, all NPS concessions facilities will be smoke free. The only exceptions—which the Service does not encourage—will be specifically designated smoking areas and rooms if allowed by State and local law. . . .

Additional information regarding smoking in concessions facilities is found in the <u>guidance</u> entitled "Commercial Services Program Impacts from Revised Director's Order #50D – Smoking," dated August 14, 2009.

- 4. This Policy Memorandum will be implemented consistently with all applicable laws, including the Federal Service Labor-Management Relations Act (5 USC 7101—7135) and the National Labor Relations Act (29 USC 151—169). In an effort to honor the provisions of existing collective bargaining agreements, site/office managers will consult with employee labor representatives about the implementation of this Memorandum.
- 5. The restrictions on ENDS use contained in this Memorandum will be incorporated in any revision of Director's Order #50D and/or section 10.2.4.13 of Management Policies.

36 CFR §2.22 - PROPERTY

(a)(2) Leaving property unattended is prohibited. Oversized and large bags and backpacks are not permitted in the historic houses and may not be left unattended at any time at Adams NHP. Strollers are not permitted inside the historic homes.

36 CFR §2.23 - RECREATION FEES

- (b) Recreation fees and/or permits, in accordance with 36 CFR part 71, are established for the following areas and/or for the use of the following specialized sites, facilities, equipment or services, or for participation in the following group activity, recreation events or specialized recreation uses:
 - Adams National Historical Park is part of the Federal Recreational Lands Pass Program.
 - All visitors 16 years and older are charged a \$10.00 entrance fee. Children under 16 years of age and school groups are admitted free.
 - Annual passes are available for a fee of \$40.00
 - The entrance fee includes travel to the historic homes via a trolley bus.
 - As a federal fee area the Interagency Annual Pass, Interagency Senior Pass, Interagency Access Pass, and Interagency Volunteer Pass are accepted

36 CFR §2.35 – ALCOHOLIC BEVERAGES AND CONTROLLED SUBSTANCES (a)(3)(i) The following areas and facilities within the park are closed to consumption of alcoholic beverages, and/or to the possession of a bottle, can or other receptacle containing an alcoholic beverage that is open, or has been opened, or whose seal has been broken or the contents of which have been partially removed:

Alcoholic beverages and controlled substances are not permitted on site. A
Special Use Permit must be filed for consideration of alcoholic beverages in
conjunction with a Special Event.

36 CFR §2.37 - NON-COMMERCIAL SOLICITING

Soliciting or demanding gifts, money, goods or services is prohibited except pursuant to the terms and conditions or a permit that has been issued under §2.50, §2.51, or §2.52.

36 CFR §2.38 - EXPLOSIVES

- (a) Using, possessing, storing, or transporting explosives, blasting agents or explosive materials is prohibited
- (b) Using, or possessing fireworks and firecrackers is prohibited Firearms posted?

36 CFR §2.50 - SPECIAL EVENTS

A Permit is required to hold a Special Event. Adams NHP represents a unique national resource associated with the Presidents and four generations of the Adams family. Special events may be considered provided there is a meaningful association between the park area and the events, the observance contributes to visitor understanding of the significance of the park, and a permit has been issued by the Superintendent. A special event may be permitted only if the activity has been judged by the Superintendent not to cause any derogation of the values and purposes for which the park was established, unless directly and specifically authorized by federal law. No events will be permitted if the Superintendent identifies that such use might present a danger to public health or safety, creates an impairment of public use facilities, interference with program activities, damage to park resources or impinges on the bucolic setting. Programs such as lectures, music, educational activities, trail walks, and activities supporting partner programs are potential uses. The National Park Service retains the right to terminate any inappropriate activities that are obtrusive.

With the exception of those permits issued for First Amendment activities, to the extent authorized by applicable legislation, regulations, and policies, the NPS will establish and collect appropriate permit fees for special park uses and will seek reimbursement from permit holders for NPS costs incurredct in administering the permit, monitoring the activities it authorizes, or for any damage caused by those activities.

(a) public spectator attractions, entertainments, ceremonies, and similar events are allowed, provided there is a meaningful association between the park area and the events, and the observance contributes to visitor understanding of the significance of the park area, and a permit therefor has been issued by the Superintendent.

36 CFR §2.51 -- DEMONSTRATIONS

- (b) Demonstrations of 25 people or less are allowed within the park areas designated as available under paragraph (c)(2). Demonstrations of more than 25 people are allowed within designated park areas. The superintendent is required to issue a permit for the activity.
- (c)(2) The following locations are designated as available for demonstrations:
 - Front lawn at the Beale Estate.

36 CFR §2.61 - RESIDING ON FEDERAL LANDS

(a) Residing in park areas, other than on privately owned lands, is prohibited except pursuant to the terms and conditions of a permit lease or contract.

36 CFR §2.62 - MEMORIALIZATION

- (a) The installation of a monument, memorial, tablet, structure, or other commemorative installation in a park area without the authorization of the Director is prohibited.
- (b) The scattering of human ashes from cremation is prohibited, except pursuant to the terms and conditions of a permit.

36 CFR §4.21 - SPEED LIMITS

- (a), (b) The following speed limits are established for the routes/roads indicated:
 - No public access or roads exist throughout the park.

<u>36 CFR §4.30 – BICYCLES</u>

(a) The use of bicycles is prohibited in the park pursuant to 36 CFR § 1.5 of this document. However, for those visitors traveling to the park via bicycles, they may be stored and secured at a designated location by park staff.

36 CFR §5.1 – ADVERTISEMENTS

Commercial notices or advertisements shall not be displayed, posted, or distributed on federally owned or controlled lands within a park area unless prior written permission has been given by the Superintendent.

36 CFR §5.3 - BUSINESS OPERATIONS

Engaging in or soliciting any business in park areas, except in accordance with the provisions of a permit, contract, or other written agreement with the United States, except as such may be specifically authorized under special regulations applicable to a park area, is prohibited.

36 CFR §5.5 - COMMERCIAL PHOTOGRAPHY

- (a) Before any motion picture may be filmed or any television production or sound track may be made by any person other than bona fide newsreel or news television personnel, written permission must first be obtained from the Superintendent.
- (b) Taking photographs of any vehicle or other articles of commerce or models for the purpose of commercial advertising is prohibited.
- (c) Commercial photography, including wedding photographs, on-site is prohibited.

36 CFR §5.6 - COMMERCIAL VEHICLES

(b) & (c) Using commercial vehicles on government roads within park areas when such use is in no way connected with the operation of the park is generally prohibited, and requires permission or a permit from the Superintendent.

36 CFR §5.7 – CONSTRUCTION OF BUILDINGS OR OTHER FACILITIES

Such activities are prohibited, except in accordance with the provisions of a valid permit, contract, or other written agreement with the United States.

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